



**TRAFFORD**  
COUNCIL

## **RESPONSE TO INSPECTOR'S NOTE 6**

**Revised Planning Policy Statement 10  
(PPS10): Sustainable Waste Management and  
the Consultation: Planning for Traveller Sites**

**09 May 2011**

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### **Revised Planning Policy Statement 10 (PPS10): Sustainable Waste Management and the Consultation: Planning for Traveller Sites**

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## TRAFFORD CORE STRATEGY

### INSPECTOR'S NOTE 6

#### **Revised Planning Policy Statement 10 (PPS10): Sustainable Waste Management**

#### **Consultation: Planning for Traveller Sites**

You will no doubt be aware of the recent update to PPS10: Sustainable Waste Management to ensure that it incorporates the new waste hierarchy set out in the revised Waste Framework Directive (2008/98/EC).

The revised Directive seeks to increase the use of waste as a resource (e.g. for fuel) and to place greater emphasis on the prevention and recycling of waste, while protecting human health and the environment. It includes a new waste hierarchy which differs from the existing hierarchy in how it defines re-use of materials and in how it distinguishes between recycling and other recovery. The changes to PPS10 are to paragraph 1 and Annex C, full wording of which may be found on the Department for Communities and Local Government website at:

<http://www.communities.gov.uk/planningandbuilding/planningsystem/planningpolicy/planningpolicystatements/pps10>.

In addition, you may be aware that on 13 April Eric Pickles issued a Ministerial Statement - *'Time for fair play for all on planning'*, informing that a consultation document has been published that will consider the details of a proposed new, single Planning Policy Statement, which will replace *Circular 01/2006: Planning Gypsy and Traveller Caravan Sites* and *Circular 04/2007: Planning for Travelling Showpeople*. A copy can be found at:

[www.communities.gov.uk/publications/planningandbuilding/travellersitesconsultation](http://www.communities.gov.uk/publications/planningandbuilding/travellersitesconsultation).

I am inviting your views on both of these documents as to how they might affect your representation and the soundness of the Core Strategy. I am fully aware of the content of the Government's statements and so these should not be repeated. What is important for my consideration is their application to the soundness of the Core Strategy and to the suggested changes that have been put forward to it by the Council and others.

Your views, if any, should be sent to Yvonne Parker, the Programme Officer, by 9 May 2011. Any submitted views should be clearly referenced PPS10/ Travellers sites consultation, as appropriate and will be taken into account in the forthcoming Hearings sessions and in my report.

*Shelagh Bussey*

Inspector

# 1.0 Revised Planning Policy Statement 10 (PPS10): Sustainable Waste Management

## Introduction

- 1.1 On the 30<sup>th</sup> March 2011, Government issued a revised Planning Policy Statement 10 on Planning for Sustainable Waste Management to ensure that it reflects the new waste hierarchy set out in the revised Waste Framework Directive (2008/98/EC).
- 1.2 The revised Directive seeks to increase the use of waste as a resource (e.g. for fuel) and to place greater emphasis on the prevention and recycling of waste, while protecting human health and the environment. It includes a new waste hierarchy which differs from the existing hierarchy in how it defines re-use of materials and in how it distinguishes between recycling and other recovery.
- 1.3 The relevant changes to PPS10 are to paragraph 1 and Annex C (waste hierarchy diagram).

## The Council's Response

- 1.4 Following consideration of the revised PPS10, and discussion with the Greater Manchester Geological Unit, the Council considers that it would be appropriate to make an amendment to Policy L6 - Waste in order to reflect the new waste hierarchy.
- 1.5 It is considered that the proposed change to paragraph L6.2 (b), is technical and minor in nature and does not impact adversely on the soundness of the Core Strategy.

**Suggested Change 300.41** will be added to the Schedule of Proposed Changes (CD 12.4).

### Policy L6: Waste

L6.2 The Council will, therefore:

- (b) Require all developers of new waste management facilities within the Borough to demonstrate the proposal's consistency with the principles of the waste hierarchy (~~reduction, re-use, recycling/ composting, energy recovery, final disposal~~ prevention, preparing for reuse, recycling, other recovery, and disposing only as a last resort);

## 2.0 Consultation: Planning for Travellers

### Introduction

- 2.1 On the 13<sup>th</sup> April 2011 Eric Pickles, Secretary of State for Communities and Local Government, issued a Ministerial Statement - 'Time for fair play for all on planning' - informing that a consultation document has been published that will consider the details of a proposed new, single Planning Policy Statement, which will replace *Circular 01/2006: Planning Gypsy and Traveller Caravan Sites* and *Circular 04/2007: Planning for Travelling Showpeople*. The new planning policy statement aims to introduce a range of policies for traveller sites.

### Council's Response

- 2.2 The Council has taken the opportunity to review and reflect on the proposals detailed in the paper and has set out its response below:

| Draft Planning Policy Statement  | Trafford Council position   |
|--|---|
| Local authorities to undertake an assessment of need and to set their own targets for pitch/plot provision.  | A Gypsy and Traveller Needs Accommodation Assessment (GTAA) was undertaken in 2008 and will be updated, as necessary, to provide further evidence base for the Land Allocations DPD work.   |
| Local authorities to set out policies and strategies for delivering their locally set targets, including identifying specific sites that will enable continuous delivery of sites for at least 15 years from the date of adoption. | The Core Strategy provides a criteria based policy for addressing the needs of Gypsy and Travellers over the life time of the Plan. The Land Allocations DPD will identify a 15 year supply of sites for Gypsy and Traveller accommodation in accordance with the findings of the GTAA. |
| Local authorities to identify sufficient specific deliverable sites to deliver site need in the first five years (for the site to be considered deliverable it must be available at the point of adoption).                        | The Land Allocations DPD will identify deliverable sites to accommodate Gypsies and Travellers for a five year period, in accordance with the findings of the GTAA.   |
| Protect Green Belt from development.   | The Core Strategy Policy R4 has been developed in accordance with PPG2 and details the Council's position relating to development in the Green Belt. The Policy is consistent with the Government's approach.   |
| Consider the production of joint development plans that set targets.   | Trafford Council work closely with neighbouring GM authorities to address G&T provision across the  |

| Draft Planning Policy Statement  | Trafford Council position  |
|--|--|
|  | Sub-region.  |
| Promote more private traveller site provision while recognising that there will always be those travellers who cannot provide their own sites.                 | The Land Allocations DPD will investigate both private and public sector provision, therefore engaging with land owners and Registered Social Landlords.   |
| Relate the number of pitches or plots to the circumstances of the specific size and location of the site and surrounding population's size and density.        | The Land Allocations DPD will identify sites which comply with the criteria set out within the Core Strategy Policy L2, which details sites should not have an unacceptable impact on the amenities of adjacent occupiers.                                 |
| Make enforcement more effective to reduce the number of unauthorised encampments.  | Guidance will be applied as detailed in the new PPS.   |
| Increase number of traveller sites, in appropriate locations with planning permission, to address under provision and maintain an appropriate level of supply. | The Land Allocations DPD will identify sites which comply with the criteria set out within the Core Strategy Policy L2, which details sites should be located in suitable locations, with access to the highway network, schools and community facilities. |
| Reduce tensions between settled and traveller communities in plan making and planning decisions.   | The Land Allocations DPD will be consulted on with the local community in accordance with the Statement of Community Involvement.  |
| Enable provision of suitable accommodation from which travellers can access education, health, welfare and employment infrastructure.                          | The Land Allocations DPD will identify sites which comply with the criteria set out within the Core Strategy Policy L2, which details sites should be located in suitable locations, with access to the highway network, schools and community facilities. |
| Protect local amenity and environment.   | The Land Allocations DPD will identify sites which comply with the criteria set out within the Core Strategy Policy L2, which details sites should not have an unacceptable impact on the amenities of adjacent occupiers.                                 |
| New Homes Bonus to include houses or traveller sites owned or managed by local authorities or registered partners.   | Guidance on funding will be taken from the new PPS.  |
| Criteria should be set to guide land supply allocations where there is identified need. Where there is no  | The Core Strategy Policy L2 details a criteria based policy as current provision is met by two privately   |

| Draft Planning Policy Statement                              | Trafford Council position   |
|--|---|
| identified need, criteria-based policies should be included. | owned sites in Trafford.<br>The Land Allocations DPD will identify both a five and 15 year supply of pitches for the Gypsy and Traveller sites, which will be informed by a Gypsy and Traveller Needs Accommodation Assessment. |

- 2.3 Policy L2 of the Trafford Core Strategy sets out a criteria-based policy to make appropriate provision to meet the need for Traveller Communities until sites are identified through the preparation of the Land Allocations DPD. This Policy has been established based on a Gypsy and Traveller Needs Accommodation Assessment (GTAA) being undertaken in June 2008 and subsequent engagement and agreement with GM authorities.
- 2.4 The GTAA showed there was a need and demand for provision in Trafford, which is currently met through the provision of two privately owned sites (with a total of 83 pitches). A criteria-based policy within the Core Strategy has been produced and new provision will be identifying through the Land Allocations where consultation and engagement would be conducted with the community. This is consistent with the approach adopted by other Greater Manchester authorities including Bolton, Salford and Stockport.
- 2.5 The Land Allocations DPD will be informed by the GTAA (and any updates required), to identify a five year supply of deliverable Gypsies and Travellers pitches and a 15 year supply of sites.
- 2.6 The Council's Policy L2 and work to be undertaken by the Land Allocations DPD are in compliance with the consultation document and it is not considered necessary to propose any changes to the Policy and Justification Text (as amended previously by Suggested Change 300.26) as presented in the Council's Core Strategy.