TRAFFORD COUNCIL

LOCAL DEVELOPMENT FRAMEWORK

Local Development Scheme for Trafford

2009/10 - 2011/12

March 2009
(Amended November 2009)

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Foreword

The Planning and Compulsory Purchase Act (2004) has established a new system for the preparation of spatial development plans for local authority areas. The Local Development Scheme is one product of this new planning system. Its purpose is to set out how the Council will produce the new spatial development plan for Trafford. This Scheme has been revised to reflect amendments set out in the Planning Act (2008), and amended to include reference to the proposed Greater Manchester Joint Minerals Development Plan Document.

This Local Development Scheme for Trafford:

i) Sets out a three-year rolling programme of development plan documents and where information is available details on Supplementary Planning Documents to be prepared for Trafford between 2009/10 and 2011/12

ii) States which Policies and Proposals of the Revised Adopted Trafford UDP are to be "extended" until they are replaced by the LDF

iii) Sets out how the LDS will be reviewed

iv) Indicates the documents that may be brought forward for inclusion in the LDF.

1. Introduction the New Development Plan for Trafford

This Local Development Scheme (LDS) has been prepared under the requirements of the Planning Act 2008 and Planning and Compulsory Purchase Act 2004. The first LDS was adopted by the Council in August 2006 and revised in March 2007. As a result of the changes to the Planning Regulations and the progress being achieved in developing the LDF, it was considered necessary to revise the LDS at this stage.

1a. Purpose of the Local Development Scheme

The purpose of the LDS is to set out the Council's proposals for implementing the Acts, in particular a schedule of relevant documents and a timetable for their production and review. The LDS covers a period from 2009 to 2012.

Trafford Council is responsible for preparing the new Trafford Local Development Framework (LDF). The LDF will set out a spatial strategy for the Borough and comprise Development Plan Documents (DPDs) and Supplementary Planning Documents (SPDs). The Greater Manchester Joint Waste DPD and Greater Manchester Joint Minerals DPD are being jointly prepared by the ten Greater Manchester Authorities, and will also form part of the Trafford LDF.

The Regional Spatial Strategy (RSS) for the North West (adopted in September 2008) will set out the broad policies for the development and use of land across the region, and will form part of the Development Plan for Trafford.

1b. Content of the Local Development Scheme

The LDS sets out the process and projected timetable for the production and adoption of all documents, including any which will be jointly prepared with other Authorities. It also sets out: the resources available for the production of documents and the risk associated with preparation, it sets out the arrangements for monitoring and review, and it identifies those background documents that are to be prepared to inform the production of the LDF. The LDS will:

- Provide a brief description of all the development plan documents (DPDs) to be prepared and the content and geographical area to which they relate,

- Set out the timetable for producing DPDs and detail the following milestones:
  - Regulation 25 Consultation
  - Publication for the DPD
  - Submission of the DPD
  - Adoption of the DPD
- Where information is available, a timetable for producing SPDs to support the LDF will also be detailed.

1c. Community Involvement in the Plan Preparation Process

The Council will consult the local community and all local stakeholders during the preparation of each LDF document. Full details of the public consultation arrangements to be employed by the Council are set out in the Statement of Community Involvement (SCI) adopted by the Council on 27th July 2006.

1d. Environmental Assessment/Sustainability Appraisal of the Plan

To comply with European Community Directive 2001/42/EC the Council will test the "soundness" of all the DPDs it prepares to assess their likely effect on the environment and to ensure that they reflect national and regional sustainable development objectives.

Separate Sustainability Appraisal Reports incorporating requirements of the Strategic Environmental Assessment Directive will be prepared and published for consultation alongside the preparation of each DPD.

1e. Monitoring and Review

The fourth Trafford Annual Monitoring Report (AMR) was published by the Council in December 2008. This review of the LDS seeks to take account of the findings of the AMR and to consider the implications of the amendments to the regulations set out in the revised Planning Policy Statement 12 (June 2008). The AMR will detail:

i) Revised timetables for the production of the Core Strategy, and the Land Allocations DPD,

ii) Change to the future role of the Partington Area Action Plan,

iii) A revised timetable for the production of the GM Joint Waste DPD,

iv) An update on the production of the Vehicle Parking Standards SPD, and

v) The production of a new SPD to provide revised Affordable Housing Guidelines.

1f. Programme Management

The overall management of the programme for the Local Development Framework is overseen by a steering group comprised of the Executive Member for Strategic Prosperity, Planning and Development, the Deputy Chief Executive, the Chief Planning Officer and the Head of Strategic Planning and Housing Services.

A Principal Planning Officer will supervise the day to day implementation of the work programme. The day to day implementation of the programme will be undertaken by a core team drawn from the eight full time equivalent professional planning staff employed in the Strategic Planning and Developments Team. The core team will be augmented as necessary by professional staff drawn from other Service areas of the Council where development control, transport, environment, housing and other expertise is required.

2. Trafford Local Development Framework

The LDF for Trafford will seek to plan the future spatial development of the Borough within the economic, social and environmental planning context set nationally by the Government, regionally by the 4NW (or its successor body) and locally by the Council.

2a. Principal Evidence Base

The LDF will be prepared and reviewed using evidence drawn principally from the following data sources:

- Monitoring of changing social, economic, environmental, land use and transport conditions
- Technical studies of future social, economic, environmental, land use and transport needs
- Analysis of local public consultation responses

Monitoring survey work that is currently undertaken on a regular basis by the Council is as follows:

- New Housing Land Availability Survey – a six-monthly survey of current housing development commitments
- Employment Land Availability Survey – a six-monthly survey of current office, manufacturing industry and warehouse development commitments
- Retail Land Availability Survey – a six-monthly survey of current retail and retail warehouse development commitments
- Trafford Shopping Centres Survey – an annual "health check" survey of town and district shopping centres

A full list of supporting technical study work is available to view at www.trafford.gov.uk.

The major pieces of work to be used to inform the Core Strategy (at pre-publication or publication stage) will become available to the Council during 2009/10 include:

- Strategic Flood Risk Assessment for Greater Manchester Stage 2
- Trafford Employment Land Review and Greater Manchester Employment Land Study
- Annually updated economic/demographic/household forecast data for the Manchester City Region (sourced from the GM Forecasting Model)
- Greater Manchester Transport modelling

- Trafford Strategic Housing Land Availability Assessment and Economic Viability Assessment

In relation to environmental conditions (particularly in relation to flood risk, land contamination and air quality matters) the Council specifically will draw upon advice and information provided by the Environment Agency and other Agencies. In relation to health and safety matters that may affect land use planning, the Council specifically will draw upon advice and information provided by the Health and Safety Executive.

With regard to waste/waste management matters the Council will draw upon advice and information provided by the Greater Manchester Geological Unit (GMGU), the Greater Manchester Waste Disposal Authority and the Wigan Waste Disposal Authority and reports and statistics published by the ODPM, the Environment Agency, the Regional Technical Advisory Body on Waste Matters and the Regional Aggregate Working Party.

The principal evidence base utilised in the preparation of each LDF document will be specified and published in conjunction with each document that is prepared.

2b. Links to Other Strategies

The LDF will be a key component in assisting the Council to deliver the elements of its current Sustainable Community Strategy which seeks to sustain and improve the economic, social and environmental wellbeing of the Borough and its residents.

In relation to housing, employment, education, health, social inclusion and environmental protection matters the LDF will be key to the delivery of improvements to meet the needs and aspirations of the local community as they are set out in strategy and programme documents prepared by the Council.

In relation to transport matters the LDF will be key to the delivery of many of the improvements to local transport provision proposed for the Borough within The Greater Manchester Local Transport Plan.

In relation to waste treatment and disposal matters the LDF will be key to the delivery of improvements proposed within the strategy and programme documents prepared by the Greater Manchester Waste Disposal Authority.

2c. LDF Progress

The revisions made in the revised Planning Policy Statement 12 (June 2008), also means that it is necessary for the LDS to be revised.

The last version of the LDS for 2007/08 – 2009/10 was approved in March 2007. This set out seven local development documents that the Council would commence production. Progress on each of these is detailed below:

The **Core Strategy** Issues and Options document was consulted on in July – September 2007. The Preferred Options consultation (timetabled for November/December 2007), was postponed until July – August 2008 following advice from Government Office North West (GONW) and the publication of the revised PPS12 in June 2008. It was deemed that additional work was necessary prior to the consultation on the Preferred Options document. The additional work included:

- The inclusion of strategic sites
- More details to be provided on the scope of development management policies and
- Greater consideration of neighbouring authorities DPDs and cross boundary issues.

The **Partington Area Action Plan** has been removed from the LDS. Following consultation and in light of changes in the revised PPS 12, it was deemed that the selection of an Area Action Plan for Partington was not the most effective route to progress the regeneration of Partington. The inclusion of a Partington development site and the identification of key local issues along with options to mitigate these within the Core Strategy, was assessed to be the most appropriate route to deliver regeneration benefits to Partington.

Work on the **Land Allocations DPD** commenced in July 2007 and, following advice from GONW, it was deemed a procedural risk to progress with the Land Allocations DPD without a suitably advanced Core Strategy in place. As a result of this advice the timetable for the production of the Land Allocations DPD has been revised in the LDS.

Further to guidance in the revised PPS 12, a **Proposals Map** will be produced as part of the work undertaken for the Core Strategy as strategic sites will be allocated. The Proposals Map will be updated as and when necessary to take account of the policies and proposals contained within the DPDs that are adopted by the Council.

Under the provisions of the Planning and Compulsory Purchase Act 2004 agreement has been reached across the Greater Manchester sub-region Local Authorities to produce a **Joint Waste Development Plan Document** (JWDPD) for Greater Manchester. The Greater Manchester Authorities consider that this arrangement offers the most potential for effective joint working in the production of the Waste DPD and is the preferred approach to implementing the principles of sustainable waste management for all waste streams. The Issues and Options consultation was in May 2007, with further Issues and Options consultation on Built Facilities held in Oct – Nov 2008 and on Residual Waste Disposal to be held in Mar – Apr 2009. Further details on the timetable for the Waste Plan are detailed in Chapter 4.

The **Affordable Housing SPD** was initiated in September 2007 and is currently being progressed and a timetable for its production is detailed in Chapter 4.

The **House Extensions Guidelines SPD** has not commenced due to revisions to the Town and Country Planning General Permitted Development Order (Amendment No. 2) in September 2008. The SPD is to provide up to date guidance to assist householders in bringing forward acceptable proposals for house extensions and other domestic alterations. The timetable for its production is detailed in Chapter 4.

The **Car and Other Vehicle Parking Standards SPD** has been transferred to a list of SPDs that could be introduced to the LDS in the future. Car parking standards is one of the areas being reviewed as part of the Partial Review of the North West Regional Spatial Strategy, due out for consultation in late July 2009. A decision to determine the need for a local standard will be undertaken following a review of the regional proposed policy.

2d. The Extended Unitary Development Plan

The provisions of the Planning and Compulsory Purchase Act 2004 allow for existing statutory plans to be "saved" for a period of three years. Beyond this 3 year period with the agreement of the Secretary of State, the policies can be extended where it can be demonstrated that they are consistent with current national policy, reflect the principles of the LDF and feasibly cannot be replaced before the expiry of the "saved" period. The Council adopted the new UDP in June 2006 and accordingly this is now the saved plan for the Borough.

The existing development plan for Trafford is the Revised Trafford UDP adopted in June 2006. This plan contains a total of 176 policies and proposals – 83 carried forward in unaltered form from the original UDP adopted in May 1996 and 93 new or altered policy/proposal statements. The 83 policies which were carried forward unaltered were requested to be extended in March 2007 and the new policies were requested to be extended in December 2008 – until they are replaced by the LDF.

The waste policies which apply to Greater Manchester are contained within the Regional Spatial Strategy (RSS) for the North West and each of the ten Greater Manchester authority's Unitary Development Plans (UDPs). The UDP Waste Disposal policies in Trafford have been saved until replaced by the Core Strategy DPD. Once the JWDPD has been adopted it will be integrated into the LDF of each of the ten local authorities and will replace the waste policies contained within the UDP. The document will then provide the basis for the provision of new waste management facilities across Greater Manchester.

An updated summary table indicating which of the Policies and Proposals of the Revised Trafford UDP remain extended or have ceased to constitute part of the development plan is detailed in Appendix A.

2e. Availability of Documents

All of the documents produced by the Council will be made available in printed and electronic form. In printed form the documents will be made available for inspection and purchase from the Council offices at Trafford Town Hall in Stretford and Waterside House in Sale and for inspection at all Trafford libraries. In electronic form the documents will be

posted on the Planning/Strategic Planning and Developments pages of the Council's web site for viewing/downloading as appropriate.

The following chapters in the report detail, a summary schedule of the individual documents the Council intends to produce is contained in chapter 3. A summary timetable for the preparation of each document is contained in chapter 4. A summary schedule of individual documents that the Council may bring forward for inclusion in the LDS in the future is detailed in chapter 6.

3. Local Development Documents

The following sections detail the production of the following documents during the 2009/10 to 2011/12 period:

- A Core Strategy DPD and Proposals Map
- A Land Allocations DPD
- A Greater Manchester Joint Waste DPD
- A Greater Manchester Joint Minerals DPD
- An Affordable Housing Guidelines SPD
- Planning Guidelines for House Extensions SPD

The summary timetable for the production of these documents is set out below: -

Document	Status	Purpose	Chain of Conformity	Pre-Publication Consultation (Further Reg. 25 Consultation)	Publication (Reg. 27)	Submission (Reg. 30)	Adoption (Reg. 36)
Core Strategy	DPD	To set out the vision, core objectives and broad spatial strategy for the development of the Borough up to 2023.	PPS, RSS, TSCS	June - Jul 2009	Nov 2009	Feb 2010	Jan 2011

Document	Status	Purpose	Chain of Conformity	Publication (Reg. 27)	Submission (Reg. 30)	Adoption (Reg. 36)
Land Use Allocations DPD	DPD	To set out new allocations for housing, employment and other purposes and to identify the areas to be safeguarded from such development for environmental or other reasons.	PPS, RSS, Core Strategy	Dec 2010	Jun 2011	Apr 2012

Document	Status	Purpose	Chain of Conformity	Publication (Reg. 27)	Submission (Reg. 30)	Adoption (Reg. 36)
GM Joint Waste Plan	JOINT DPD	To set out the strategic aims & objectives for waste development & provide detailed development control policies & site allocations.	PPS, RSS, Core Strategy	Nov 2010	Feb 2011	Jan 2012

GM Joint Minerals Plan	JOINT DPD	To set out the strategic aims & objectives for minerals development & provide detailed development control policies & site allocations	PPS, MPS, RSS, Core Strategy	July 2011	December 2011	October 2012

The **Partington Area Action Plan** has been removed from the above table, please see section 2c above for an explanation.

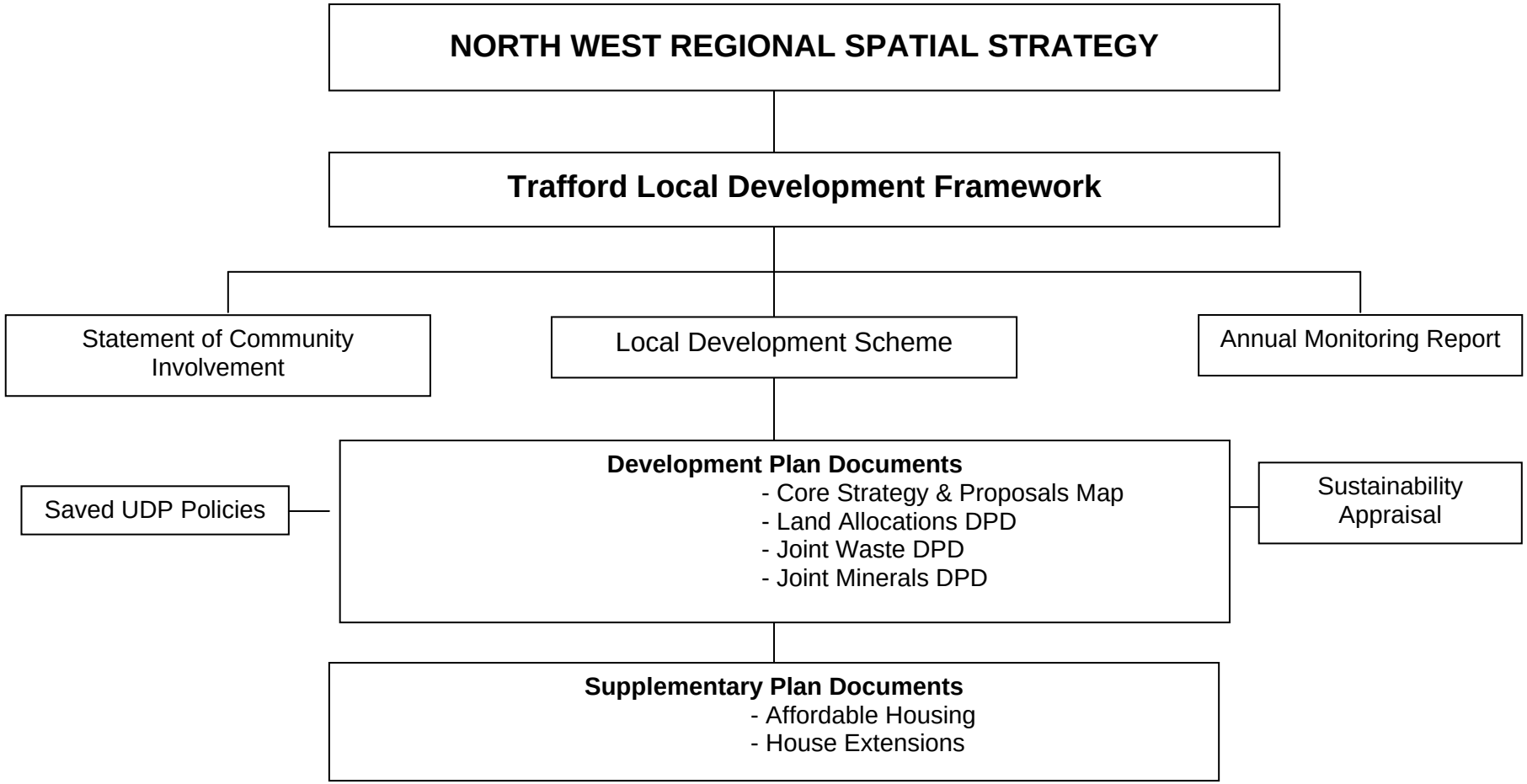
Document Title	Status	Brief Description	Chain of Conformity	Publication of Draft SPD (Reg. 16)	Adoption (Reg. 19)
Planning Guidelines for House Extensions	SPD	To provide up to date guidance to assist developers to bring forward acceptable proposals for the construction of house extensions.	Saved Proposed Adopted Proposal D6.	Jan 2011	June 2011
Affordable Housing Guidelines	SPD	To set out updated guidance to assist implementation of the Council's affordable housing policy.	PPS, RSS, Core Strategy.	Jan 2011	June 2011

Key:

CS – Core Strategy
DPD - Development Plan Document
LTP - Greater Manchester Local Transport Plan
MPS – Minerals Policy Statement
PPS - Planning Policy Statements
RSS - Regional Spatial Strategy
SPD - Supplementary Planning Document
TSCS - Trafford Sustainable Community Strategy.

The relationship between the various Local Development Documents proposed above is indicated diagrammatic form below.

Local Development Framework 2009



4. Proposed Local Development Document Profiles

The following pages provide a more detailed profile of the purpose, scope and production timetable for each of the DPDs and SPDs identified in the summary schedule contained in chapter 3 above.

DOCUMENT TITLE - CORE STRATEGY	
OVERVIEW	
Purpose	To set the vision, core objectives and broad spatial strategy for the future development of the Borough.
Coverage	Whole Borough
Type of Document	Development Plan Document
Conformity	National Planning Policy Statements, Regional Spatial Strategy, Trafford Community Strategy

Production Details

Lead Service/Officer	Head of Strategic Planning and Housing Services
Management Arrangements	LDF Steering Group
Production Team	Strategic Planning and Developments LDF Team/Area Services officers
Community/Stakeholder Involvement	Local Strategic Partnership, Neighbourhood Forums
Document Details	Core Strategy Statement, Proposals Plan and Key Diagram The Core Strategy Statement will set out: - i) The regional/sub-regional planning context ii) The Council's vision and objectives iii) The broad spatial development strategy iv) Identify key strategic sites for development v) The core and development management policies vi) The priority areas for regeneration/policy action The Key Diagram will show: - i) The key land use development proposals ii) The key transport infrastructure proposals iii) Location of key strategic sites iv) The priority areas for regeneration/policy action

Timetable

Regulation 25	Preparation of Issues and Options	July 2007
	Consultation on Issues and Options document	September 2007
	Preparation of Preferred Option	Sept 2007 – Jun 2008
	Consultation on Preferred Options document	Jul – Aug 2008
	Preparation of Pre-Publication document	Sept 2008 – May 2009
	Consultation on Pre-Publication document	June – Jul 2009
Regulation 27	Consideration of Consultation Responses	Jul – Sept 2009
	Publication of Proposed Submission Core Strategy	Nov 2009
	Consultation on Proposed Submission Core Strategy	Nov - Dec 2009
Reg. 28	Consideration of Consultation Responses	Jan 2010
Reg. 30	Submission to SoS	Feb 2010
	Pre-Hearing Meeting	Apr 2010
Reg. 34	Hearing Sessions Open	Jun 2010
Reg. 35	Receipt of Inspector's Report	Oct 2010
Reg. 36	Adoption	Jan 2011

DOCUMENT TITLE - LAND ALLOCATIONS DPD **OVERVIEW**	
Purpose	To set out new allocations for housing, employment and other purposes and to identify the areas to be safeguarded from such development for environmental or other reasons.
Coverage	Whole Borough
Type of Document	Development Plan Document
Conformity	National Planning Policy Statements, Regional Spatial Strategy, Core Strategy

Production Details

Lead Service/Officer	Head of Strategic Planning and Housing Services
Management Arrangements	LDF Steering Group
Production Team	Strategic Planning and Developments LDF Team and appropriate other Council Services.
Community/Stakeholder Involvement	Local Strategic Partnership, Neighbourhood Forums
Document Details	The Land Allocations DPD will include: - i) The areas of land allocated for development ii) Town, district and other shopping centre boundaries iii) Main employment area boundaries iv) Transport infrastructure, cycle-way and footpath improvement proposals v) The extent of the Green Belt, areas of protected open land and protected open space vi) Conservation Area and Priority Regeneration Area boundaries vii) Flood-plain and Health and Safety Consultation Area boundaries viii) Town centre and Action Area Inset Plans

Timetable

Reg. 25	Preparation of Issues and Options	July 2007
	Consultation on Issues and Options document	Nov – Dec 2007
	Preparation of Proposed Submission document	Aug – Nov 2010
Reg. 27	Publication of Proposed Submission document	Dec 2010
	Consultation on Proposed Submission document	Dec 2010 – Jan 2011
Reg. 28	Consideration of Consultation Responses	Feb – Apr 2011
Reg. 30	Submission to SoS	Jun 2011
	Pre-Hearing Meeting	Aug 2011
Reg. 34	Hearing Sessions Open	Oct 2011
Reg. 35	Receipt of Inspector's Report	Jan 2012
Reg. 36	Adoption	Apr 2012

DOCUMENT TITLE – GREATER MANCHESTER JOINT WASTE PLAN	
OVERVIEW	
Purpose	To set out the strategic aims and objectives for waste development and provide detailed development control policies and site allocations.
Coverage	The Greater Manchester sub-region.
Type of Document	Joint Development Plan Document
Conformity	The JWDPD will be in conformity with European legislation, National Planning Guidance, the Regional Spatial Strategy for the North West and each of the planning authority's Core Strategy Development Plan Documents. The JWDPD will also have regard to the Sustainable Community Strategies of the ten Greater Manchester authorities.
Production Details	
Lead Service/Officer	Work on the JWDPD will be co-ordinated and managed by the Greater Manchester Geological Unit (GMGU) on behalf of each planning authority.
Management Arrangements	A Joint Committee has been established to act as an Executive, with responsibility for all documents except those prepared for submission and adoption which must be agreed by each planning authority's Full Council. The Joint Committee will be supported by a Steering Group consisting of officers from each of the authorities as well as the two Waste Disposal Authorities.
Production Team	GMGU will have responsibility for co-ordinating and managing the JWDPD preparation, also drawing on contributions from each of the ten Greater Manchester authorities, the Association of Greater Manchester Authorities (AGMA) Policy Unit as well as Wigan and Greater Manchester Waste Disposal Authorities. Additional consultancy support will also be required to assist the work carried out by GMGU.
Community/Stakeholder Involvement	Consultation on the JMDPD will be carried out in accordance with each of the District's Statement of Community Involvement (SCI). To ensure conformity with the SCIs, the existing Consultation Strategy for the JWDPD will be updated in light of revisions to the District SCIs.
Document Details	The JWDPD will: i) Set out the vision and spatial objectives relating to waste for the Greater Manchester area; ii) Develop the main policies and broad framework for implementation and monitoring in the authorities AMRs; iii) Detail how the Planning Authorities will meet their contribution to delivering the identified needs of the region for all waste streams, within acceptable social, economic and environmental parameters; iv) Set out how waste management will be considered alongside other spatial concerns, recognising the positive contribution waste management can make to the development of sustainable communities; v) Plan for the provision of new capacity based on clear policy objectives, robust analysis of available data and information, and an appraisal of options; vi) Set out broad and detailed criteria based policies for the plan area; and vii) Allocate sites/areas for waste management facilities.

Timetable

Reg. 25	Preparation of Issues and Options	Sept 2006
	Consultation on Issues and Options document	Sept 2006 – Jan 2010
	Preparation of Proposed Submission document	Jan – Nov 2010
Reg. 27	Publication of Proposed Submission Joint Waste Plan	Nov 2010
	Consultation on Proposed Submission Joint Waste Plan	Nov 2010 – Jan 2011
Reg. 28	Consideration of Consultation Responses	Jan - Feb 2011
Reg. 30	Submission to SoS	Feb 2011
	Pre-Hearing Meeting	Apr 2011
Reg. 34	Hearing Sessions Open	Jun - Jul 2011
Reg. 35	Receipt of Inspector's Report	Oct 2011
Reg. 36	Adoption	Jan 2012

Further information on the Greater Manchester Joint Waste DPD is in Appendix B.

DOCUMENT TITLE – GREATER MANCHESTER JOINT MINERALS DEVELOPMENT PLAN DOCUMENT OVERVIEW	
Purpose	To set out the strategic aims and objectives for minerals development and provide detailed development control policies and site/area allocations.
Coverage	The Greater Manchester sub-region.
Type of Document	Joint Development Plan Document.
Conformity	The JMDPD will be written to conform to National Planning Policy, the Regional Spatial Strategy and each of the District's Core Strategy Development Plan Documents.

Production Details

Lead Service/Officer	Work on the JMDPD will be co-ordinated and managed by the Greater Manchester Geological Unit (GMGU) on behalf of each District.
Management Arrangements	A Joint Committee will be established to act as an Executive, with responsibility for approval of the document except at publication, submission and adoption, at which point the JMDPD must be agreed by Full Council. The Joint Committee will be supported by a Steering Group consisting of officers from each of the Districts.
Production Team	GMGU will have responsibility for co-ordinating and managing the JMDPD preparation, also drawing on contributions from each of the ten Greater Manchester Councils and the Association of Greater Manchester Authorities (AGMA) Policy Unit.
Community/Stakeholder Involvement	Consultation on the JMDPD will be carried out in accordance with each of the planning authority's Statement of Community Involvement (SCI). To ensure conformity with the SCIs, a Consultation Strategy has been prepared which sets out detailed methods for engaging with key stakeholders.

Document Details	The JMDPD will: • Set out the strategic aims and objectives relating to minerals for the Greater Manchester area; • Develop the main policies and broad framework for implementation and monitoring; • Detail how the Planning Authorities will meet their contribution to delivering the identified needs of the region for all minerals, within acceptable social, economic and environmental parameters; • Set out how minerals will be considered alongside other spatial concerns, recognising the importance of the prudent use of minerals in preserving natural resources; • Safeguard existing rail head, wharfage, and other storage and handling facilities and identify future sites to accommodate such facilities; • Safeguard rail and water-served sites for concrete batching, coated materials, and the reprocessing of recycled and secondary materials into aggregate, and, where appropriate, identify future sites for these uses; • Indicate areas where future working might be sustainable; • Identify Mineral Safeguarding Areas (MSAs); • Include a key diagram detailing sites identified within the plan area, and a set of 10 inset maps, one for each district, to be included within their individual proposals maps; and • Set out detailed criteria based and site specific policies for the plan area.

Timetable

Reg. 25	Commencement of production	November 2009
	Consultation (Consultation on Sustainability Appraisal Scoping Report scheduled for November – December 2009)	Nov 2009 – Nov 2010
Reg. 27	Publication of, and consultation on, Proposed Submission Joint Minerals Plan	July - August 2011
Reg. 30	Submission to SoS	December 2011
	Pre-Hearing Meeting	February 2012
Reg. 34	Hearing Sessions Open	April 2012
Reg. 35	Receipt of Inspector's Report	August 2012
Reg. 36	Adoption	October 2012

Further information on the Greater Manchester Joint Minerals DPD is in Appendix C.

Further to the publication of the Planning Act 2008, the identification of SPDs within the LDS is no longer a requirement. The Council has decided to provide a timetable for two SPDs it will be producing within the next three years.

DOCUMENT TITLE – PLANNING GUIDELINES FOR HOUSE EXTENSIONS	
OVERVIEW	
Purpose	To provide up to date guidance to assist householders in bringing forward acceptable proposals for house extensions and other domestic alterations.
Coverage	Whole Borough
Type of Document	Supplementary Planning Document
Conformity	Core Strategy

PRODUCTION DETAILS

Lead Service/Officer	Chief Planning Officer and Head of Strategic Planning and Housing Services
Management Arrangements	LDF Steering Group
Production Team	Strategic Planning and Developments LDF Team/Planning and Building Control/Area Services officers
Community/Stakeholder Involvement	Local Strategic Partnership, Neighbourhood Forums
Document Details	The Guidelines for House Extensions SPD will provide guidance on: - i) The location, scale, design and physical form of extensions and other alterations; ii) Construction materials; iii) Trees and landscaping including areas of hard surfacing iv) Walls, fences and other boundary treatments; v) Parking and vehicular access; vi) Dormer windows, roof-lights and other roof alterations; vii) Conservatories, balconies, garden terraces, garages, sheds, swimming pools and other detached buildings; viii) Development in Conservation Areas, Green Belt and other protected areas and to listed buildings; ix) Protected species; x) Sustainable development including microgeneration equipment; and xi) The need for planning permission, the planning application process and supporting information and advice services.

TIMETABLE

Reg. 16	Commencement of Work	April 2009
	Publication of Draft Proposals	Jan 2011
Reg. 17	Community/Stakeholder Draft Proposals Consultation	Jan – Feb 2011
Reg. 18	Consideration of Community/Stakeholder Representations	Mar - May 2011
Reg. 19	Adoption	June 2011

DOCUMENT TITLE – AFFORDABLE HOUSING GUIDELINES	
OVERVIEW	
Purpose	To set out updated guidance to assist implementation of the Council's affordable housing policy.
Coverage	Whole Borough
Type of Document	Supplementary Planning Document
Conformity	PPS3, Regional Spatial Strategy, Core Strategy

Production Details

Lead Service/Officer	Head of Strategic Planning and Housing Services
Management Arrangements	LDF Steering Group
Production Team	Strategic Planning and Developments LDF Team, Strategic Housing/Area Services officers
Community/Stakeholder Involvement	Local Strategic Partnership, Neighbourhood Forums
Document Details	The Affordable Housing SPD will: - i) Set out the nature and extent of affordable housing needs across the Borough; ii) Set out the circumstances and locations in which contributions to new affordable housing provision will be required from prospective development schemes; iii) Describe how the required contributions will be calculated for each prospective development scheme; iv) Set out proposals for securing such provision for the long-term.

Timetable

Reg. 16	Commencement of Work	Sept 2007
	Publication of Draft Proposals	Jan 2011
Reg. 17	Community/Stakeholder Draft Proposals Consultation	Jan – Feb 2011
Reg. 18	Consideration of Community/Stakeholder Representations	Mar - May 2011
Reg. 19	Adoption	June 2011

5. Adopted Revised Trafford UDP – Extension of Saved Policies and Proposals

As indicated in Section 2d, the Council has submitted a proposal to "extend" all of the saved Policies and Proposals of the Revised Trafford UDP until such time as they are replaced by the new LDF documents indicated in Section 4. All of the Supplementary Planning Guidance documents linked to the "saved" Policies and Proposals of the Plan will also be retained as material considerations until such time as they are replaced by new LDF documents.

A detailed schedule indicating the extent to which each proposed LDF document replaces the "extended" saved Policies and Proposals of the Adopted Revised Trafford UDP has been produced (see Appendix A).

In summary: -

i) The Core Strategy DPD will replace the general/thematic Policies of the saved UDP with a new set of broad "spatial" Policies outlining the intended regeneration, development and environmental conservation/enhancement framework for the Borough;

ii) The Core Strategy and Land Allocations DPD will replace saved UDP Policies relating to the use and development of land with new Policies setting out detailed, site specific development/environmental conservation/enhancement proposals for the remainder of the Borough;

iii) The GM Joint Waste DPD will replace saved UDP Waste Disposal Policies with new policies setting out detailed proposals for the management and disposal of waste;

iv) The GM Joint Minerals DPD will replace saved UDP Minerals Policies with new policies setting out detailed proposals for minerals development;

v) The Planning Guidelines for House Extensions SPD will replace an existing Supplementary Planning Guidance document with updated guidance to support the Core Strategy and to complement the newly published General Permitted Development Order (September 2008);

vi) The Affordable Housing SPD will replace an existing Supplementary Planning Guidance document with new guidance to support the application of the Council's new affordable housing policy that will be incorporated in the Core Strategy DPD.

6. Local Development Documents that may be included in a Future Preparation Programme

Once the Core Strategy is suitably progressed a list of DPDs and SPDs will be produced to detail how the key items of the Core Strategy will be delivered. Currently it is considered that a future review of the LDS will need to include the following documents:

- Old Trafford AAP
- Trafford Wharfside AAP
- Accessible, Integrated Sustainable Transport SPD
- Car and Other Vehicle Parking Standards SPD
- Community Infrastructure Levy SPD
- Planning Obligations SPD
- Renewable Energy/Sustainability SPD

As can be seen from the list above, a list of reserve Supplementary Planning Documents could be introduced to the LDS, once the Core Strategy reaches an advanced stage of preparation and if sufficient resources are identified for their production.

The purpose of the **Trafford Centre and Vicinity Area Action Plan** and the **Trafford Park Area Action Plan** will be determined following the further work being conducted as part of Core Strategy and the evidence base information being formulated. Therefore they have been removed from the list of future documents to be produced as part of the LDF.

The **Secure by Design Planning Guidelines** document - at present the advice/guidance from the Police Architectural Liaison Unit and the Trafford Crime Planning Guidelines, is deemed sufficient for the present and the foreseeable future. Therefore the Secure by Design Planning Guidelines document has been removed from the list of future documents to be produced as part of the LDF.

7. Council Reporting Procedures

Each DPD will be reported to: -

i) The Council Executive for decision at “preparation of Issues and Options” stage (prior to community/stakeholder consultation) and “preparation of pre-publication document” stage (prior to publication).

ii) The Council Executive and full Council for decision at “publication” and “adoption” stage.

Each SPD will be reported to: -

i) The Council Executive for decision at “publication of draft proposals” stage (prior to community/stakeholder consultation) and “consideration of community/stakeholder representations” stage.

ii) The Council Executive for decision at “adoption” stage.

8. Risk Assessment

The programme of DPDs and SPDs work set out in this LDS has been drawn up within the framework of current national policy advice, current Council regeneration priorities and current staff resource capacity. The ability of the Council to adhere to the programme presented, however, may be at risk if any part of this framework is subject to significant change. The main areas of risk to the identified programme of work and mitigation measures can be summarised as follows:

Risk	Problem	Mitigation Measure
Staff Resource Capacity	The effect of a change in the number of staff available to do the work arising either from staff turnover, long-term illness or organisational change within the Council.	It is not possible to predict when and where this will happen. The programmes for the production have been devised with sufficient allowance to mitigate this.
Programme Slippage	The production of plans within set timescales.	This progress of plans will be monitored and any slippage will be minimised by reallocating staff as necessary or appointing external consultants where there is adequate funding and if technical expertise is required.
Consultation Fatigue	The community are being consulted by many different agencies over a wide range of issues.	We will seek to minimise consultation fatigue by consulting on a number of documents at the same time.
Local Stakeholder Capacity	The effect of capacity constraints inhibiting the ability of community and local organisations to participate at key stages of Plan production.	Monitoring and taking appropriate steps to ensure the effective implementation of the stakeholder consultation arrangements are put in place.
Joint Evidence Documents	Delays to the publication of joint evidence base documents.	The production of these documents will be supported with staff resources and progress closely monitored.
Soundness of Plan Documents	The DPDs or SPDs failing the tests of soundness.	This risk will be minimised by working closely with Government Office and the Planning Inspectorate at all key stages.
Capacity of the Planning Inspectorate (PINS)	The PINS will experience an increase in workload under the LDF system. There is still some uncertainty as to whether they will be able to deliver Inspectors at the appropriate times.	This risk lies outside of the control of the Council and we may have to accept some slippage of the timetable. The LDS would need to be amended accordingly.

Risk	Problem	Mitigation Measure
Legal Challenge	The effect of a challenge during the independent examination process (in the form described in paragraphs 4.50 to 4.52 of PPS 12 Local Spatial Planning).	Regular consultation with the GONW and the Planning Inspectorate to ensure that all LDDs are produced in a procedurally correct and timely manner. Based on robust evidence documents and consultation/engagement processes.

The risk assessments relating to the Greater Manchester Joint Waste DPD and Greater Manchester Joint Minerals DPD are detailed in Appendices B and C respectively.

Appendix A. Adopted Revised Trafford UDP – Extension of Saved UDP Policies and Proposals

Adopted Revised UDP		LDF Status	Intended LDS Action Policy Number
Policy Number	Policy Title		
	THE THEMES OF THE PLAN		
GP1	The Themes of the Plan	Extend	Replace with Core Strategy DPD
	AREA BASED POLICIES		
A1	Priority Regeneration Areas	Extend	Replace with Core Strategy DPD
A2	Areas for Improvement	Extend	Replace with Core Strategy DPD
A3	Areas for Protection	Extend	Replace with Core Strategy DPD
	ENVIRONMENT POLICIES		
ENV1	Flood Risk	Extend	Replace with Core Strategy DPD
ENV3	Landscape Protection	Extend	Replace with Core Strategy DPD
ENV4	Trees, Hedges and Woodland	Extend	Replace with Core Strategy DPD
ENV5	Community Forest	Extend	Replace with Core Strategy DPD
ENV12	Species Protection	Extend	Replace with Core Strategy DPD
ENV13	River Valley Flood Risk	Extend	Replace with Core Strategy DPD
ENV14	Tree and Hedgerow Protection	Extend	Replace with Core Strategy DPD
ENV15	Community Forest	Extend	Replace with Core Strategy DPD
ENV16	Tree Planting	Extend	Replace with Core Strategy DPD
ENV17	Areas of Landscape Protection	Extend	Replace with Core Strategy DPD
ENV21	Conservation Areas	Extend	Replace with Land Allocations DPD
ENV22	Conservation Areas Designation	Extend	Replace with Land Allocations DPD
ENV32	Derelict Land Reclamation	Extend	Replace with Land Allocations DPD
	EMPLOYMENT POLICIES		
E3	Land for Commercial Office Development	Extend	Replace with Land Allocations DPD
E6	Tourism Related Development	Extend	Replace with Core Strategy DPD
E7	Main Industrial Areas	Extend	Replace with Land Allocations DPD
E8	Development Outside Main Industrial Areas	Extend	Replace with Core Strategy DPD
E10	Main Office Development Areas	Extend	Replace with Land Allocations DPD
E13	Strategic Development Sites	Extend	Replace with Land Allocations DPD
E15	Priority Regeneration Area: Carrington	Extend	Replace with Land Allocations DPD
	THE TRAFFORD PARK AREA		

TP1	The Trafford Park Core Industrial Area	Extend	Replace with New Land Allocations DPD
TP2	The Pomona Strategic Development Area	Extend	Replace with New Land Allocations DPD
TP3	The Hadfield Street Industrial Improvement Area and Empress Street Conservation Area	Extend	Replace with New Land Allocations DPD
TP4	The Cornbrook Business Park	Extend	Replace with New Land Allocations DPD
TP5	The Wharfside Strategic Area	Extend	Replace with New Land Allocations DPD
TP6	The Village Business Park and Centre	Extend	Replace with New Land Allocations DPD
TP7	The Electric Park Strategic Site	Extend	Replace with New Land Allocations DPD
TP8	The Thompson Road Local Strategic Site	Extend	Replace with New Land Allocations DPD
TP9	The World Freight Centre	Extend	Replace with New Land Allocations DPD
TP10	The Trafford Park Ecology Park	Extend	Replace with New Land Allocations DPD
TP11	The Trafford Park Rail Corridors	Extend	Replace with New Land Allocations DPD
TP12	The Barton-upon-Irwell Conservation Area and Industrial Heritage and Interpretation Centre	Extend	Replace with New Land Allocations DPD
TP13	The Manchester United Stadium Area	Extend	Replace with New Land Allocations DPD
	TRAFFORD CENTRE AREA		
TCA1	The Trafford Centre and its Vicinity	Extend	Replace with Core Strategy DPD
	HOUSING		
H1	Land Release for New Housing Development	Extend	Replace with Core Strategy DPD
H2	Location and Phasing of New Housing Development	Extend	Replace with Core Strategy DPD
H3	Land Release for Housing Development	Extend	Replace with Land Allocations DPD
H8	Affordable Housing	Extend	Replace with Core Strategy DPD
H10	Priority Regeneration Area- Old Trafford	Extend	Replace with Land Allocations DPD
H11	Priority Regeneration Area- Partington	Extend	Replace with Land Allocations DPD
	OPEN SPACE AND RECREATION POLICIES		
OSR1	Open Space	Extend	Replace with Core Strategy DPD
OSR3	Standards for Informal Recreation and Children's Play Space Provision	Extend	Replace with Core Strategy DPD
OSR4	Standards for Outdoor Sports Facilities	Extend	Replace with Core Strategy DPD
OSR5	Protection of Open Space	Extend	Replace with Land Allocations DPD
OSR6	Protected Linear Open Land	Extend	Replace with Land Allocations DPD
OSR7	Improvement and Provision of Informal Recreation and Children's Play Space Provision	Extend	Replace with Land Allocations DPD
OSR8	Improvement and Provision of Outdoor Sports Facilities	Extend	Replace with Land Allocations DPD
OSR9	Open Space in New Housing Development	Extend	Replace with Core Strategy DPD

OSR14	Recreational Use of the Bridgewater canal	Extend	Replace with Land Allocations DPD
OSR17	Disused Railway Lines	Extend	Replace with Land Allocations DPD
OSR18	District Outdoor Sports Stadium	Extend	Replace with Land Allocations DPD
OSR19	Major Indoor Sports Facilities	Extend	Replace with Land Allocations DPD
	SHOPPING POLICIES		
S1	New Shopping Development	Extend	Replace with Core Strategy DPD
S2	The Trafford Centre	Extend	Replace with Core Strategy DPD
S4	Local and Neighbourhood Shopping Centres	Extend	Replace with Core Strategy DPD
S6	Development in Altrincham Town Centre	Extend	Replace with Land Allocations DPD
S7	Development in Sale Town centre	Extend	Replace with Land Allocations DPD
S8	Development in Streford Town Centre	Extend	Replace with Land Allocations DPD
S9	Development in Urmston Town Centre	Extend	Replace with Land Allocations DPD
S10	Local and Neighbourhood Shopping Centres	Extend	Replace with Land Allocations DPD
S11	Development Outside Established Centres	Extend	Replace with Land Allocations DPD
S12	Retail Warehouse Park Development	Extend	Replace with Land Allocations DPD
S14	Non Shop Uses within Local and Regional Shopping Centres	Extend	Replace with Land Allocations DPD
	TRANSPORT POLICIES		
T1	Sustainable Integrated Transport Network	Extend	Replace with Core Strategy DPD
T2	High Quality Integrated Public Transport Network	Extend	Replace with Core Strategy DPD
T3	Pedestrian and Cycling Route Network	Extend	Replace with Core Strategy DPD
T4	Maintaining and Improving the Highway Network	Extend	Replace with Core Strategy DPD
T5	Sustainable Movement of Goods	Extend	Replace with Core Strategy DPD
T6	Land Use in Relation to Transport and Movement	Extend	Replace with Core Strategy DPD
T7	Relief of Congestion on the A56	Extend	Augment with A56 Corridor Development SPD
T8	Improvements to the Highway Network	Extend	Replace with Land Allocations DPD
T9	Private Funding of Development Related Highway and Public Transport Schemes	Extend	Augment with Developer Contributions to Highway and Public Transport Improvement Schemes SPD
T11	High Quality Public Transport Network Improvements	Extend	Replace with Land Allocations DPD
T12	Lorry Management Schemes	Extend	Replace with Core Strategy DPD
T13	Control of Lorry Parking	Extend	Replace with Core Strategy DPD
T14	New Rail freight Facilities	Extend	Replace with Core Strategy DPD
T15	Inland Waterways	Extend	Replace with New Land Allocations DPD
T18	New Facilities for Cyclists	Extend	Replace with New Land Allocations DPD

	COUNTRYSIDE POLICIES		
C4	Green Belt	Extend	Replace with Land Allocations DPD
C5	Development in the Green Belt	Extend	Replace with Core Strategy DPD
C8	Protected Open land	Extend	Replace with Land Allocations DPD
	MISCELLANEOUS		
MD1	The Sinderland Road Development	Extend	Replace with Land Allocations DPD
	DEVELOPMENT CONTROL POLICIES		
D1	All New Development	Extend	Replace with Core Strategy DPD
D3	Residential Development	Extend	Replace with Land Allocations DPD
D8	Day Nurseries and Play Groups	Extend	Replace with Core Strategy DPD
D10	Advertisements	Extend	Replace with Core Strategy DPD
D12	Telecommunications Department	Extend	Replace with Core Strategy DPD
D13	Energy Considerations in New Development	Extend	Replace with Core Strategy DPD

Appendix B. Greater Manchester Joint Waste Development Plan Document

Introduction

Under the provisions of the Planning and Compulsory Purchase Act 2004 agreement has been reached across the Greater Manchester sub-region by Bolton Metropolitan Borough Council, Bury Metropolitan Borough Council, Manchester City Council, Oldham Metropolitan Borough Council, Rochdale Metropolitan Borough Council, Salford City Council, Stockport Council, Tameside Metropolitan Borough Council, Trafford Metropolitan Borough Council and Wigan Metropolitan Borough Council to produce a joint waste development plan document (JWDPD) for Greater Manchester. The Greater Manchester Authorities consider that this arrangement offers the most potential for effective joint working in the production of the Waste Development Plan Document and is the preferred approach to implementing the principles of sustainable waste management for all waste streams.

Background

The area of Greater Manchester has the largest population within the North West of England, and as a consequence is the Region's largest producer of waste for all waste streams, including Municipal Solid Waste (MSW), Commercial and Industrial (C&I), Construction and Demolition Waste (C&D) and Hazardous waste. In 2004/2005, total waste arisings for Greater Manchester were estimated to be over 8 million tonnes.

Greater Manchester has traditionally relied upon landfill as its main source of waste management. Nevertheless, as a result of European legislation, Government targets, increasing waste generation, the need for improved environmental protection and rising public expectations there is a need for rapid changes in the sub-region's approach to waste management.

Sufficient landfill capacity will still be required for final residues following treatment and recovery. However, there is a recognised need to reduce our reliance on this disposal option by providing alternative waste management facilities for recycling, composting, reprocessing, treatment and disposal of waste.

Current Waste Policies and Status

The waste policies which apply to Greater Manchester are contained within the Regional Spatial Strategy (RSS) for the North West and each of the ten Greater Manchester authority's Unitary Development Plans (UDPs).

In order to provide coverage during the plan preparation period, the provision of the Planning and Compulsory Purchase Act (2004) allows for policies in UDPs to be saved for at least 3 years from the commencement of the Act, or until such time as they are replaced by a DPD. Once the JWDPD has been adopted it will be integrated into the LDF of each of the ten local authorities and will replace the waste policies contained within the UDP. The document will then provide the basis for the provision of new waste management facilities across Greater Manchester.

Arrangements for Production

Organisational Lead

Work on the JWDPD will be co-ordinated and managed by the Greater Manchester Geological Unit (GMGU) on behalf of each planning authority.

Political Management

A Joint Committee has been established to act as an Executive, with responsibility for all documents except those prepared for submission and adoption which must be agreed by each planning authority's Full Council. The Joint Committee will be supported by a Steering Group consisting of officers from each of the authorities as well as the two Waste Disposal Authorities.

Resources

GMGU will have responsibility for co-ordinating and managing the JWDPD preparation, also drawing on contributions from each of the ten Greater Manchester authorities, the Association of Greater Manchester Authorities (AGMA) Policy Unit as well as Wigan and Greater Manchester Waste Disposal Authorities. Additional consultancy support will also be required to assist the work carried out by GMGU.

Staff resources are specifically referred to in the risk assessment of the JWDPD's production below. Staff turnover, absence, and the inability to recruit are key risks that could leave the team under resourced. Progress on document preparation will be monitored against the timetables set out in this LDS timetable1 and appropriate action will be taken if significant slippage occurs.

Community & Stakeholder Involvement

Consultation on the JWDPD will be carried out in accordance with each of the planning authority's Statement of Community Involvement (SCI). To ensure conformity with the SCIs, a Consultation Strategy has been prepared which sets out detailed methods for engaging with key stakeholders.

Monitoring

Annual monitoring will be carried out by GMGU, as they are the most appropriate body to undertake this work. A report will be produced and this will be incorporated into each authority's AMR. The report will contain details on the progress of the JWDPD, and make any necessary amendments to the LDS timetable. Monitoring of the JWDPD will be carried out in accordance with each of the 10 Greater Manchester Authorities and the Regulations.

Additional Information for the Production of the JWDPD

Evidence Base

The following documents represent the main existing evidence base for the JWDPD:

- The Municipal Waste Management Strategy for Greater Manchester (2006)

- Wigan's Municipal Solid Waste Management Strategy (2006)
- Reports and Statistics of the Environment Agency (annual)
- Reports and Statistics of the Regional Technical Advisory Body on Waste Matters, and the Regional Waste Strategy (September 2004)
- Reports and Statistics of the Regional Aggregate Working Party (annual)
- Joint Waste Development Plan Document for Greater Manchester – Needs Assessment Report (December 2007)
- ODPM Survey on Arisings of Construction, Demolition and Excavation Waste (2003) (Symonds Report).

Risk Assessment

Every effort will be made to ensure that the programme set out for the JWDPD will be fulfilled; nevertheless there are clearly various risks which could potentially impact upon the ability to adhere to this timetable. The following table identifies these possible risks, the problems that could ensue and the mitigation measures that might be taken to minimise their effect on the timetable.

Risk	Problem	Mitigation Measure
Programme slippage	Key milestones may not be met, delaying the delivery of the JWDPD	GMGU have identified the resource requirements of producing the plan and have recruited staff to assist with this. In addition, consultants have been contracted to ensure delivery of key documents required for the preparation of the JWDPD.
Staff absence / turnover	May leave the JWDPD under resourced and delay production	It is difficult to account for this risk. Staff will be drawn from the planning team within GMGU. Allocation of responsibility across the planning team should ensure consistency in the absence/loss of a member of staff. The effect of vacancies in the project team will be minimised by striving to ensure a quick replacement. Furthermore, Urban Vision has a team of policy planners who could be drawn upon to fill any capacity gaps that arise. Nevertheless, there is a recognised difficulty in recruiting experienced waste planners; consequently emphasis may be placed on experience and knowledge of the development plan system.
Political delay	Due to the unique nature of the production arrangement of this JWDPD, it is required to gain approval at key stages through the 10 authorities. There is the risk that key dates may not be met due to timings of Full Council meetings.	The Joint Committee and the JWDPD Steering Group have been established to ensure that political commitment from each authority is gained from the outset and to raise the importance of meeting key dates for council approval.
One or more authorities withdraws from the joint working arrangements	An authority may choose to withdraw from the arrangements to produce the JWDPD due to a change of circumstances or as a consequence of disagreements occurring regarding plan production.	Every effort will be made to maintain good working relations throughout plan production. However, where an authority chooses to withdraw from joint working arrangements, the established Local Agreement allows the remaining authorities to reserve the right to continue to work together to develop a JWDPD for the remaining sub-region area.
Capacity of the Planning Inspectorate	The resourcing of this body is outside of our control.	This timetable and correspondence and meetings with the Planning Inspectorate should ensure that they are fully aware of the programme for the JWDPD.
Further changes to the planning	Delay due to changes in plan-making requirements / procedures.	It is not possible to plan for further changes to the planning system. However, GMGU will

Risk	Problem	Mitigation Measure
system		endeavour to deal with new requirements with minimum disruption to the timetable.
Length of the independent examination	Although PINs have issued suggested timings for the post-submission stage of DPD production it is recognised that it may be difficult to precisely quantify the length of the examination process.	GMGU will endeavour to minimise the volume of issues to be resolved at examination, through ensuring the JWDPD is founded upon wide pre-submission consultation and a robust and credible evidence base.
DPD found to be unsound / legal challenge	Significant amendments would need to be made to the timetable if the JWDPD was found to be unsound.	The risk of the JWDPD being found to be unsound or subject of a legal challenge will be minimised by working closely with the Government Office for the North West to ensure that the chain of conformity is achieved and correct procedures followed. Every effort will also be made to ensure that the JWDPD is realistic, able to be implemented, founded upon a robust and credible evidence base and takes appropriate account of the views of local communities and others with a stake in the area.

Appendix C. Greater Manchester Joint Minerals Development Plan Document

Introduction

Agreement has been reached across the Greater Manchester sub-region by Bolton Council, Bury Council, Manchester City Council, Oldham Council, Rochdale Council, Salford City Council, Stockport Council, Tameside Council, Trafford Council and Wigan Council to prepare a Joint Development Plan Document, the Greater Manchester Joint Minerals Development Plan Document (JMDPD). The JMDPD is Greater Manchester's preferred approach to implementing the principles of Minerals Policy Statement 1: Planning for Minerals.

Context

The level of minerals produced within the area of Greater Manchester has been fairly steady over recent years. The area of Greater Manchester has the largest population within the Northwest, and has seen an increase in the activity of the construction industry over recent years through residential and retail/commercial and industrial development. This means the area is placing a high demand on the supply of raw materials. However, Greater Manchester is not self sufficient in the production of the primary minerals required to sustain this activity. Consequently the area has relied upon imports of materials from neighbouring areas.

Coinciding with the increase in construction activity is that of demolition, indicating an increase in the level of construction and demolition waste produced. This material can be processed for use as recycled aggregate, thereby reducing the need for primary aggregates.

The North West Regional Spatial Strategy (RSS) sets out the framework for the development minerals within the North West of England for the next 15-20 years. It expresses the requirements of national policy in the context of regional resources and needs, and informs the development of Local Development Frameworks.

RSS apportions the aggregate mineral supply for the region which is informed by the Regional Aggregate Working Party (RAWP). The agreed regional apportionment of land-won aggregates to 2016 in the North West is 55 million tonnes of sand and gravel, and 167 million tonnes of crushed rock. This is broken down to produce a sub-regional apportionment for Greater Manchester, Merseyside, Halton and Warrington of 4.1 million tonnes of sand and gravel, and 26 million tonnes of crushed rock from 2001 – 2016.

Current Minerals Policies and Status

The Minerals policies which apply to the area of Greater Manchester are to be found in the Regional Spatial Strategy for the North West as well as policies contained within each of the 10 Greater Manchester authorities' Unitary Development Plans (UDPs). The JMDPD will eventually replace the Minerals policies contained within the UDPs and will provide the basis for the provision for a steady and sustainable supply of minerals to meet the region's needs.

Arrangements for Production

Organisational Lead	Work on the JMDPD will be co-ordinated and managed by the Greater Manchester Geological Unit (GMGU) on behalf of each District.
Political Management	A Joint Committee will be established to act as an Executive, with responsibility for approval of the document except at publication, submission and adoption, at which point the JMDPD must be agreed by Full Council. The Joint Committee will be supported by a Steering Group consisting of officers from each of the Districts.
Resources	GMGU will have responsibility for co-ordinating and managing the JMDPD preparation, also drawing on contributions from each of the ten Greater Manchester districts and the Association of Greater Manchester Authorities (AGMA) Policy Unit.
Stakeholder Involvement	Consultation on the JMDPD will be carried out in accordance with each of the District's Statement of Community Involvement (SCI). To ensure conformity with the SCIs, the existing Consultation Strategy for the JWDPD will be updated in light of revisions to the District SCIs.

Additional Information for the Production of the JMDPD

Evidence Base

The following documents represent the main existing evidence base for minerals:

- RAWP Annual Monitoring Report 2008
- AMRI Survey
- NW Regional Study into arisings of Construction, Demolition and Excavation Waste
- AGMA Report: Investigation into Minerals Resources in Greater Manchester
- ODPM Survey on Arisings of Construction, Demolition and Excavation Waste (2005) (Symonds Report)

Monitoring

In respect of the JMDPD, annual monitoring will be carried out by GMGU as they are the most appropriate body to undertake this work. A report will be produced and this will be incorporated in to each district's Annual Monitoring Report. The document will contain details on the progress of the JMDPD, and make any necessary amendments to the LDS timetable. Monitoring of the JMDPD will be carried out in accordance with each of the 10 Greater Manchester districts and the Regulations.

Risk Assessment

Every effort will be made to ensure that the programme set out for the JMDPD will be fulfilled, but clearly there are various risks to different aspects of it. The following table identifies these possible risks, the problems that could ensue and the mitigation measures that might be taken to alleviate them.

Risk	Problem	Mitigation Measure
Staff absence/ Turnover	May leave the JMDPD under resourced and delay production.	Staff will be drawn from the planning team within GMGU. The Plan will be produced by a team of people who will share knowledge on production issues and will be able to provide cover. Further, as part of Urban Vision, staff with significant policy making experience can be called on, if necessary.
Political Delay/ programme slippage	Due to the unique nature of the production arrangement of this JMDPD, it is required to gain approval at key stages through the 10 authorities. Therefore there is the risk that key dates may not be met due to timings of Full Council meetings.	The Joint Committee and the JMDPD Steering Group have been established to ensure that political commitment from each authority is gained from the outset and to raise the importance of meeting key dates for Council approval.
One or more	An authority may choose to withdraw from the arrangements	Every effort will be made to maintain good working relations throughout

Authorities withdraws from the Joint Working arrangements	to produce the JMDPD as a result of change of circumstances or as a result of disagreements occurring regarding plan production.	plan production. However, where an authority chooses to withdraw from joint working arrangements, the established arrangements allow the remaining authorities to reserve the right to continue to work together to develop a JMDPD for the remaining sub-region area.
General Election and local elections	Risk of delay due to restrictions on consultations and approval of plans in the approach to elections.	For local elections, ensure approvals process and consultations are arranged outside of this period. Influence of general election may depend on date and could delay the timetable.